



The Donabedian Model of Health Audit in Occupational Health Services

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Abstract: The Donabedian Model of healthcare quality, comprising the triad of Structure, Process, and Outcome, offers a systematic and enduring framework for evaluating and improving healthcare delivery. When applied to Occupational Health Services (OHS), it provides a structured means to assess the effectiveness of workplace health systems in promoting worker safety, preventing disease, and ensuring well-being. This paper explores the adaptation of Donabedian's framework to occupational health auditing, emphasizing its relevance for industrial and organizational health management. The structure component assesses the adequacy of resources, policies, and organizational arrangements that form the foundation of occupational health systems. The process dimension evaluates the implementation of preventive and curative actions—such as health surveillance, risk assessment, and safety training—ensuring that standards and regulatory obligations are met. The outcome component focuses on measurable results, including reductions in occupational injuries, disease incidence, absenteeism, and improvements in worker satisfaction and productivity. The article further examines the advantages of using this model, its comprehensiveness, simplicity, and compatibility with modern management systems like ISO 45001 while also recognizing limitations such as attribution bias and static design. Despite these challenges, the Donabedian Model remains an invaluable tool for promoting quality assurance, continuous improvement, and ethical responsibility within occupational health. Its integration into health audits encourages organizations to go beyond compliance toward a culture of care, accountability, and sustained worker well-being.

Index Terms - Donabedian Model, Occupational Health, Health Audit, Quality Assessment, Workplace Safety

I. INTRODUCTION

Occupational health services (OHS) play a crucial role in safeguarding the health, safety, and well-being of workers across diverse industries. Their effectiveness directly influences workforce productivity, accident prevention, and overall public health outcomes. Ensuring that occupational health systems deliver high-quality, evidence-based, and equitable care therefore becomes an essential responsibility for organizations and policymakers alike. Among the most widely recognized frameworks for evaluating healthcare quality is the Donabedian Model, proposed by Avedis Donabedian in 1966 [1]. The model categorizes healthcare quality into three interrelated domains: Structure, Process, and Outcome. Each of these dimensions provides a lens through which the quality of occupational health services can be examined, measured, and improved.

This article discusses the Donabedian Model within the context of occupational health audits exploring its principles, relevance, applications, and implications for workplace health and safety management.

II. THE DONABEDIAN MODEL: A FRAMEWORK FOR QUALITY IN OCCUPATIONAL HEALTH

Avedis Donabedian's triad of Structure–Process–Outcome (Fig-1) provides a systematic approach for evaluating healthcare quality [2]. In occupational health, where the objective is both preventive and curative, the model allows for comprehensive auditing of facilities, practices, and results related to worker health.

The Donabedian Model: A Framework for Quality in Occupational Health

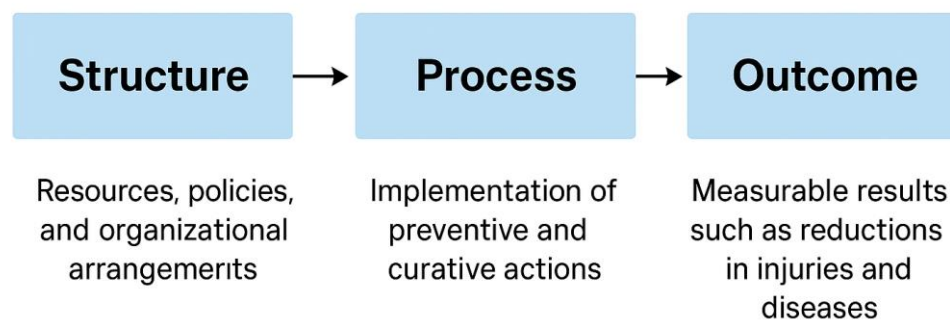


Fig-1: Applying the Donabedian Model to Occupational Health Quality Assessment

STRUCTURE

In the context of occupational health, structure refers to the physical, human, and organizational infrastructure that supports workplace health programs. This includes the availability of occupational health units, trained personnel, medical facilities, safety committees, and policies governing occupational health and safety. An occupational health audit focusing on structure examines whether the essential resources and systems are in place to deliver effective services. For example, it may assess the adequacy of first-aid boxes or cupboards, the presence of qualified occupational physicians and safety officers, or compliance with legal requirements such as the Factories Act, 1948 in India or the Occupational Safety and Health related Act in other regions. Strong structural elements such as well-equipped occupational health centers, competent medical staff, proper record-keeping, and effective management systems form the foundation for a safe and health-conscious work environment. A weak structure, on the other hand, increases the risk of accidents, occupational injuries, occupational diseases, and poor health outcomes among workers.

PROCESS

Process represents the actual implementation of occupational health activities, the way care and preventive measures are delivered to employees. This includes all interactions, interventions, and procedures undertaken to prevent illness, promote health, and manage workplace hazards. A process-oriented occupational health audit evaluates the effectiveness and compliance of these activities. For instance, it examines whether periodic medical examinations are conducted as per statutory norms, whether workplace risk assessments are carried out regularly, and whether health surveillance programs (for noise, dust, chemical exposure, etc.) are implemented appropriately. Other process aspects include employee health education, vaccination programs, ergonomics assessments, emergency preparedness drills, and prompt reporting and investigation of accidents or near misses. Processes in occupational health must also reflect good communication and worker participation, core principles of occupational health management systems (like ISO 45001) [3]. Proper processes ensure that even when structural resources are limited, occupational health objectives—such as prevention of occupational disease and injury are still achieved effectively.

OUTCOME

Outcome, the final component of Donabedian's model, refers to the measurable results of occupational health interventions. In this context, outcomes are not only clinical but also organizational reflecting both the health status of workers and the overall safety performance of the workplace. Outcome indicators may include reductions in accident frequency rates, lost-time injury rates, absenteeism due to illness, and the prevalence of occupational diseases. They can also include improvements in employee satisfaction, morale, and productivity. An outcome audit evaluates whether occupational health policies and processes have led to tangible improvements in worker well-being. For instance, if a chemical plant implements a respiratory protection program, the expected outcome would be a measurable reduction in respiratory disorders among exposed workers. However, outcomes in occupational health are influenced by multiple factors including worker lifestyle, environmental conditions, and socio-economic context making it important to interpret them alongside structure and process indicators.

III. APPLYING THE DONABEDIAN MODEL IN OCCUPATIONAL HEALTH AUDITS

The Donabedian Model offers a practical framework for conducting systematic occupational health audits within organizations [4]. An occupational health audit typically examines the adequacy, implementation, and effectiveness of workplace health systems. Using the model, auditors can approach this evaluation comprehensively:

ASSESSING STRUCTURE:

This involves reviewing the presence and quality of occupational health infrastructure, policies, and personnel. Questions may include:

- Does the organization have an occupational health policy endorsed by top management?
- Are occupational physicians and nurses available and trained?
- Are medical facilities adequately equipped for emergencies?
- Is there a documented system for maintaining employee health records?

EVALUATING PROCESS:

This step examines how occupational health activities are carried out in practice. For example:

- Are health risk assessments and medical check-ups performed as required?
- Is there effective coordination between safety, environment, and health departments?
- Are employees educated about workplace hazards and safe practices?
- Are accidents and near misses investigated and corrective actions tracked?

MEASURING OUTCOMES:

Finally, outcome analysis provides a measure of impact:

- Has there been a decline in workplace injuries or occupational diseases?
- Are workers reporting improved well-being and satisfaction?
- Are absenteeism and turnover rates decreasing?
- Has regulatory compliance improved over time?

By combining these three dimensions, the Donabedian framework allows for a balanced and evidence-based occupational health audit, guiding management decisions for improvement.

IV. ADVANTAGES OF USING THE DONABEDIAN MODEL IN OCCUPATIONAL HEALTH

The Donabedian Model stands out for its clarity, adaptability, and structured approach to evaluating quality in healthcare and occupational settings. When applied to occupational health audits, it provides a coherent and evidence-based framework to assess how effectively organizations safeguard worker well-being and safety. A key strength of the model is its comprehensive scope. By organizing evaluation into three domains Structure, Process, and Outcome, it ensures that occupational health performance is not judged solely by end results, such as lower accident rates or fewer illnesses. Instead, it also examines the underlying systems and actions that produce those results. For instance, frequent workplace injuries can be traced back to inadequate

facilities (structure), poorly implemented safety programs (process), or insufficient monitoring (outcome). This layered understanding allows for precise identification of weaknesses and targeted interventions. The model's simplicity and practicality make it applicable across diverse industries and organizational sizes. It offers a logical and straightforward method for examining occupational health systems, even in settings with limited resources. This ease of application allows organizations to conduct meaningful internal audits without requiring extensive technical or statistical expertise. Another notable advantage is its alignment with international standards such as ISO 45001:2018. Both frameworks emphasize systematic evaluation of inputs, activities, and outcomes, mirroring Donabedian's structure–process–outcome logic. This congruence makes the model especially useful for organizations seeking to strengthen compliance and integrate quality improvement into existing occupational health and safety management systems. The model also supports continuous improvement through its clear distinction between inputs, processes, and results. It facilitates iterative quality enhancement cycles such as the Plan–Do–Check–Act (PDCA) approach—by linking structural and procedural deficiencies to measurable outcomes. This ongoing feedback process nurtures a culture of learning and proactive risk management within the organization. Finally, Donabedian's framework enhances accountability and transparency. By defining roles and evaluation criteria at each level, it clarifies responsibilities for occupational health professionals, safety officers, and management. The model also promotes open communication with workers and regulatory authorities, reinforcing trust and credibility.

In essence, the Donabedian Model offers a balanced, practical, and internationally aligned approach to occupational health auditing one that fosters both organizational accountability and sustained improvement in worker health and safety outcomes.

V. LIMITATIONS AND CHALLENGES IN OCCUPATIONAL HEALTH CONTEXT

Despite its usefulness, applying the Donabedian Model in occupational health has certain limitations that must be recognized for meaningful interpretation. First, structural adequacy does not always guarantee process efficiency. For instance, an organization may have excellent facilities but poor implementation of preventive programs due to managerial indifference or lack of worker engagement. Second, outcomes in occupational health are multifactorial and may be influenced by conditions outside the workplace. For example, a rise in hypertension among workers might reflect lifestyle or community factors rather than occupational exposure alone. Third, occupational health audits often rely on retrospective data, such as annual injury reports or disease registries, which may not capture near misses or emerging risks in real time. Incorporating proactive monitoring and predictive analytics can help overcome this gap. Finally, some critics argue that Donabedian's model, while robust, is static and less suited for modern, dynamic occupational environments that demand continuous adaptation—especially in industries with rapidly changing technologies and hazards.

VI. CONTEMPORARY RELEVANCE AND EVOLUTION

The enduring relevance of the Donabedian Model in occupational health lies in its adaptability to evolving workplace contexts and technologies. Modern organizations have extended the model's scope to align with contemporary frameworks such as Quality, Environment, and Safety or Environment, Health, and Safety (EHS) management systems, where the structure–process–outcome triad guides audits, risk assessments, and performance evaluations in an integrated manner. The advent of digital transformation and data analytics has further enhanced the model's utility, enabling real-time monitoring of workplace conditions through digital health records, wearable sensors, and automated safety dashboards that capture data on exposure, compliance, and outcomes. Additionally, occupational health now embraces a broader concept of outcomes, emphasizing worker-centered indicators such as mental well-being, psychosocial safety, and work–life balance—moving beyond traditional metrics like accident frequency or absenteeism. At the policy level, the Donabedian framework also underpins global occupational health objectives, supporting initiatives such as the World Health Organization's Global Plan of Action on Workers' Health (2008–2017) and the United Nations' Sustainable Development Goals (particularly SDG 3 on Good Health and Well-being and SDG 8 on Decent Work and Economic Growth) [5]. By maintaining its focus on the interconnectedness of inputs, processes, and outcomes, the model continues to serve as a robust analytical tool for evaluating and improving both organizational and national occupational health systems in an era of technological, social, and regulatory transformation.

VII. CASE ILLUSTRATION: APPLYING THE DONABEDIAN MODEL IN AN INDUSTRIAL HEALTH AUDIT

Consider a large steel manufacturing plant conducting an internal occupational health audit.

Structural Review: The audit assesses the availability of occupational health centers, first-aid rooms, qualified occupational health staff, personal protective equipment (PPE), and environmental monitoring instruments. It verifies whether emergency response plans and health surveillance systems are documented and up to date.

Process Evaluation: The auditors observe daily practices—how pre-employment and periodic medical examinations are conducted, whether workplace exposure monitoring (for dust, fumes, and noise) is performed regularly, and how workers are trained in safety practices. They also review reporting systems for injuries and occupational diseases.

Outcome Analysis: Finally, the audit examines the health outcomes—such as trends in accident frequency, occupational disease incidence, and absenteeism. Worker feedback and satisfaction surveys provide additional outcome data reflecting perceptions of safety culture and organizational support.

Based on this analysis, the audit identifies strengths (adequate facilities, timely reporting) and gaps (incomplete health education, inconsistent use of PPE). Recommendations are then made for targeted interventions—such as enhanced training and improved follow-up of health surveillance results—thus closing the quality loop.

VIII. THE ETHICAL DIMENSION OF QUALITY IN OCCUPATIONAL HEALTH

Avedis Donabedian emphasized that quality in healthcare is not merely technical but moral. His statement, “*The secret of quality is love,*” reminds us that genuine concern for human welfare is central to good care. In occupational health, this philosophy translates into respecting the dignity of workers, ensuring safe working conditions, and promoting health equity. An effective audit based on Donabedian’s model must therefore go beyond compliance checklists to embody ethical commitment—recognizing that the true purpose of occupational health is to protect and uplift human life at work.

IX. CONCLUSION

The Donabedian Model continues to serve as a timeless and practical framework for assessing the quality of occupational health services. By organizing evaluation into three domains—**Structure, Process, and Outcome**—it offers a logical and comprehensive way to audit and improve occupational health systems. When applied thoughtfully, the model helps organizations move beyond superficial compliance toward a culture of continuous improvement and worker well-being. Its adaptability allows integration with modern management systems, digital monitoring tools, and global occupational health goals. Despite certain limitations, the Donabedian Model remains foundational in occupational health auditing. It reminds practitioners that quality is not achieved by chance but through deliberate attention to the resources we provide, the actions we take, and the results we achieve. Above all, it reinforces that the ultimate aim of occupational health is not merely the absence of disease or injury, but the creation of safe, dignified, and fulfilling work environments where every worker can thrive.

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